An international analysis of cigarette affordability

E H Blecher, C P van Walbeek

Objective: To investigate how affordable cigarettes are in developed and developing countries, and to calculate by how much the affordability of cigarettes has changed between 1990 and 2001; and secondly, to investigate the relation between cigarette affordability and consumption.

Design: Affordability was defined as the cost of cigarettes relative to per capita income. Trends in cigarette affordability, and affordability elasticities of demand, were estimated using regression techniques.

Subjects: Seventy countries were investigated, of which 28 are categorised as high income developed countries, 18 are categorised as upper middle income countries, 18 are categorised as lower middle income countries, while 42 are categorised as developing countries. Cigarette prices were obtained for the main city/cities in the countries.

Results: Despite the fact that cigarettes are more expensive in developed countries, the high levels of income make cigarettes more affordable in these countries vis-à-vis developing countries. Of the 28 developed countries, cigarettes became more affordable in 11 and less affordable in 17 countries during the 1990s. Of the 42 developing countries, cigarettes became more affordable in 24 and less affordable in 18 countries. Based on a cross sectional analysis, a 1% increase in the relative income price (the inverse of cigarette affordability) is expected to decrease cigarette consumption by between 0.49–0.57%.

Conclusions: Cigarette affordability, more than just the price, determines cigarette consumption. While cigarettes have become more affordable in many developing countries, some developing countries (for example, South Africa, Poland, and Thailand) have implemented strong and effective tobacco control policies, and have been able to decrease cigarette consumption as a result.

There is no consensus among tobacco control economists that tobacco excise tax increases are an extremely effective way of reducing tobacco consumption.1 2 An increase in the tobacco tax increases the retail price of tobacco products, which in turn decreases consumption. Despite the addiciveness of tobacco, econometric studies have shown that a 10% increase in the real (that is, inflation adjusted) price of cigarettes reduces cigarette consumption by about 4% in high income countries and by between 4–8% in low and middle income countries.3 4 Affordability usually refers to the ability of an individual to purchase a product. This is influenced by the price of the product and the individual’s income. In this paper, affordability is defined as the price of the product, relative to the income of the (potential) consumer. In low income countries cigarettes are often less affordable, even though they are generally cheaper in absolute terms, than in high income countries. Most economic studies on the determinants of demand for cigarettes focus on the (real) price of cigarettes.2 4 The aim of this paper is to consider explicitly the rather neglected aspect of cigarette affordability in a sample of high income and low and middle income countries.5 6 Also, we investigate the relation between cigarette consumption and affordability.

CIGARETTE PRICES AND AFFORDABILITY

If one were to express the price of cigarettes in a common currency (the US dollar), one would notice large differences between countries. Depending on one’s country of origin, cigarettes are expensive in countries such as Australia, the UK, and the Scandinavian countries, while they are cheap in countries such as Brazil, Pakistan, and Kenya.3 4 As a general principle, when expressed in a common currency, cigarette prices are usually much higher in high income countries than in low and middle income countries.

Does that imply that cigarettes are more affordable in high income countries, vis-à-vis low and middle income countries? Not necessarily, for two reasons. Firstly, the ruling exchange rate may not accurately reflect the purchasing power of different currencies. For example, the local currency equivalent of £100 (converted at the ruling exchange rate) will command a much larger basket of goods and services in South Africa than in the UK. In 2003 the local currency equivalent price of a pack of cigarettes in South Africa was about US$1.60, compared to a local currency equivalent price in excess of US$6 in the UK. At first sight cigarette prices are about four times higher in the UK than in South Africa, but this is misleading as a measure of cigarette affordability because practically all things are more expensive in the UK than in South Africa, when expressed in a common currency. Thus, before making any comparisons between prices of cigarettes in different countries, one has to adjust for differences in the purchasing power of the currencies involved.

Secondly, standards of living vary immensely between countries. Even if the impact of differences in price levels between countries is removed, the average per capita income in high income countries is more than 10 times the average income in low income countries.1 Thus, a pack of cigarettes that costs the equivalent of US$3 is much more affordable in the US than in Kenya, even if one accounts for differences in the price level, simply because the standard of living is so much higher in the USA.

Recently, a number of papers that investigated the affordability of cigarettes were published in Tobacco Control. Using the Big Mac index as the basis of comparison, Scollo7 and Lal and Scollo8 calculated the “relative price” of cigarettes in terms of Big Mac hamburgers. The Big Mac Index

Abbreviations: EIU, Economist Intelligence Unit; GDP, gross domestic product; RIP, relative income price; UBS, Union Bank of Switzerland
Table 1  Average nominal and real price of cigarettes, in US$, 1990–2001

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Each asterisk indicates a missing or excluded observation from the number of observations indicated at the header of the table.

Sources: EIU and US Department of Labour.
International analysis of cigarette affordability

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Table 2: Average percentage of per capita GDP required to purchase 100 packs of cigarettes, 1990 to 2001

<table>
<thead>
<tr>
<th>Year</th>
<th>High income countries n = 29</th>
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Each asterisk indicates a missing or excluded observation from the number of observations indicated at the header of the table.

Sources: EIU and World Bank.

RESULTS

Table 1 displays trends in the average nominal price and real price of cigarettes, converted to US dollars at the prevailing exchange rate, for the four categories of countries. In this table the prices have not been adjusted for differences in purchasing power and/or income levels. This table clearly illustrates the well known fact that cigarette prices are much higher in high income countries, vis-à-vis low and middle income countries. Despite some important tobacco control interventions in many high income and some low and middle income countries, cigarette prices, on average, have not increased significantly during the 1990s. The (unweighted) average nominal price of cigarettes has been increasing at an average annual rate of 2.6% in high income countries, compared to 3.6% in upper middle income countries, and 3.2% in lower middle income countries. In low income countries the nominal price of cigarettes has decreased on average by 2.3% per year. The (unweighted) average real price of cigarettes has, on average, shown no change in high income countries, compared to a 0.6% average annual increase in upper middle income countries, and a 0.6% increase in lower middle income countries. In low income countries the nominal price of cigarettes has decreased on average by 2.3% per year. The (unweighted) average real price of cigarettes has, on average, shown no change in high income countries, compared to a 0.6% average annual increase in upper middle income countries, and a 0.6% increase in lower middle income countries. In low income

*The price data used is from the same source as used by Guindon et al. The EIU collects data from three sources although only two were provided by them and thus the third source is not used in this study.

**Some judgment, rather than a fixed rule, was applied here. As a general principle, if the RIP changed by more than 40% from one year to the next, and this was not the start of a new price trend (which would presumably be the result of a conscious tobacco control strategy), the observation was ignored. The full dataset, including the values that have been excluded from the subsequent analysis, is available at (http://www.commerce.uct.ac.za/Economics/staff/cwalbeek/Documents/blecher_and_van_walbeek_2004.xls)

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††This entails fitting the following regression line: ln(RIP) = a + b(t-1), where t = 0, 1, 2, ..., The estimated value of b is the weighted constant growth rate of the RIP.
countries the real price of cigarettes has decreased on average by 4.9% per year.

While table 1 is potentially useful to smokers who travel abroad and may want to buy cheaper cigarettes in low and middle income countries, it does not say much about the affordability of cigarettes to local consumers. The affordability of cigarettes, defined as the percentage of per capita GDP required to buy 100 packs of cigarettes (that is, the RIP), is shown in table 2 for the four categories of countries.

Despite the fact that cigarettes are more expensive in high income countries, they are much more affordable to the average citizen than in the developing world. In fact, using this measure of affordability, cigarettes are about two times more affordable in high income countries than in upper middle income countries, nearly six times more affordable than in lower middle income countries, and more than 12 times more affordable than in low income countries.

Figure 1 shows the average RIP for the period 1999 to 2001 for all countries for which data are available. The very large spread in the RIPS is immediately apparent, with cigarettes, predictably, being least affordable in low income countries and most affordable in high income countries. According to this measure of affordability, cigarettes are 68 times more affordable in Luxembourg (with high average incomes) than in Nigeria (whose per capita income, adjusted for changes in purchasing power, is less than 2% that of Luxembourg’s). The two high income countries with the least affordable cigarettes are the UK and New Zealand.

In fig 2 the average annual change in the RIP is shown for 70 countries. Between 1990 and 2001 the RIP of cigarettes increased in precisely half of these countries, while it decreased in the other half. Of the 28 high income countries, the RIP increased in 17 countries, and decreased in 11, suggesting that cigarettes have, on average, become slightly less affordable in high income countries. Of the 13 upper middle income countries in the sample, the RIP increased in seven and decreased in six. Of the 18 lower middle income countries, the RIP has increased in six and decreased in 12, suggesting that cigarettes have, on average, become more affordable in this group of countries. For the 11 low income countries, the real price of cigarettes has decreased on average by 4.9% per year.

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countries in the sample, the RIP has increased in five and decreased in six countries.

While it would be fair to say that, generally, cigarettes have become slightly less affordable in high income countries, and slightly more affordable in low and middle income countries, the data do not allow one to make any strong generalisations. In some developing countries, notably Vietnam, Costa Rica, Egypt, Pakistan, Senegal, and China, the RIP of cigarettes has decreased by more than 50% during the 1990s. On the other hand, the largest increases in the RIP of cigarettes have also been in low and middle income countries: Tunisia, Paraguay, South Africa, and Cameroon. Changes in the affordability of cigarettes, both upwards and downwards, have generally been more modest in high income countries.

For countries that have experienced a rapid decrease in the RIP (that is, increasing cigarette affordability) this is usually the result of either high overall inflation or high economic growth (for example, China). No high income countries fall into this category. For countries that have experienced a rapid increase in the RIP (that is, decreasing cigarette affordability) the result is usually due to a focused tobacco control policy, where rapid tax increases formed the core of such a policy (for example, South Africa and Poland). While some high income countries have increased tobacco taxes sharply during the 1990s (for example, Australia, Hong Kong, Switzerland, and the UK) the increases came off a much higher base value than these low and middle income countries, where tobacco control was often completely ignored during the 1980s and before.

According to the law of demand, people will generally demand more of a product as the price decreases. Keeping other factors (like incomes, the prices of other goods and services, and people’s tastes) constant, a decrease in the price makes the product more affordable. In the context of this study, one would expect per capita consumption of cigarettes to be higher in countries where cigarettes are more affordable than in countries where they are less affordable. Of specific interest would be, firstly, the strength of the relation, and secondly, the magnitude of the relation—that is, by how much per capita cigarette consumption is likely to differ, for every 1% difference in the affordability of cigarettes.

In fig 3 the RIP of cigarettes is plotted against per capita cigarette consumption for the first, middle, and last years for

![Figure 2](http://tobaccocontrol.bmj.com/)

**Figure 2** Average annual percentage change in the relative income price of cigarettes, 1990 to 2001. Source: EIU and World Bank.
which the consumption data are available: 1990, 1995, and 2000. The figure reveals a consistent and strong relation \((r = -0.58, r = -0.51, \text{and } r = -0.52 \text{ for the three years, respectively})\) between cigarette affordability and consumption, as is predicted by the law of demand.

To quantify the magnitude of the relationship between cigarette affordability and consumption, the following regression equation was specified:

\[
\ln(\text{cons}_i) = \alpha_1 + \alpha_2 \ln(\text{RIP}_i) + \epsilon_i
\]

where \(\text{cons}_i\) = per capita cigarette consumption in country \(i\) in period \(t\); \(\text{RIP}_i\) = relative income price in country \(i\) in period \(t\); and \(\epsilon_i\) = the error term.

The results were based on a pooled data set of 72 countries and 11 years.\(^2\) Of the potential sample size of 792 observations, 580 were included in the regression, the others being excluded on the grounds that the data were either unavailable or unbelievable. Using ordinary least squares, the value of \(\alpha_2\) is estimated at \(-0.530\) (95% confidence interval (CI) \(-0.574 \text{ to } -0.486\); \(R^2 = 0.490\)). This is interpreted as the affordability elasticity of demand. It indicates that for every 10% difference in the affordability of cigarettes between countries, cigarette consumption is likely to differ by 5.3%.

The magnitude of the affordability elasticity is very similar to the price elasticities of demand that have been estimated for many countries.\(^3\)

Using this econometric model, possible differences in the magnitudes of the affordability elasticities between high income countries on the one hand, and low and middle income countries on the other, were investigated. In contrast to the findings that the absolute value of the price elasticity of demand is generally higher for lower income countries,\(^2\) the affordability elasticity of demand did not differ significantly between rich and poor countries. Also, no evidence was found that the affordability elasticity of demand has changed over time.

**DISCUSSION**

**Affordability, not only price, is important**

Even though the price of cigarettes, expressed in a common currency, is much higher in high income countries, cigarettes are much more affordable in these countries than in low and middle income countries. The reason is that the relative difference in average income levels between high income and low and middle income countries is larger than the relative difference in cigarette prices.

Since cigarette affordability is defined as the cost of cigarettes relative to income, changes in cigarette affordability are determined by changes in cigarette prices and changes in income. At the very least, taxes should be adjusted to maintain the real price of cigarette—that is, the price of cigarettes relative to the average price level in the economy. However, even if the real price of cigarettes stays constant, cigarettes become more affordable if the economy is growing rapidly, and per capita income is rising. For example, during the 1990s cigarettes became much more affordable in China, not because the price of cigarettes was decreasing, but because average income levels were increasing more rapidly than the increase in cigarette prices.

The implication is that governments, who are serious about tobacco control, should adjust the excise tax on cigarettes not only to maintain the real price of cigarettes, but also to prevent cigarettes from becoming more affordable over time. To keep the affordability of cigarettes at the same level from year to year, the price would have to increase by the inflation rate plus the rate of real per capita income growth in the economy.

**Cigarette affordability and consumption**

As previously pointed out, numerous econometric studies have investigated the price elasticity of demand, and have found that the price elasticity is around \(-0.4\) for high income countries and between \(-0.4\) and \(-0.8\) for low and middle income countries. Until recently most of these estimates were based on time series data for individual countries.\(^4\) However, since 1998 a large number of studies have investigated price and income elasticities of demand based on household surveys. Guindon et al, in a review of such studies in low and middle income countries, show that the price elasticity of demand for lower income households tends to be higher in absolute terms than higher income households, and thus that the poor change their cigarette consumption more in response to a price change than the rich.\(^1\)

In this paper we extended the principle of price elasticity to an affordability elasticity of demand. The value of the affordability elasticity was estimated at \(-0.53\), suggesting that for every 10% increase in the RIP (and thus an equivalent decrease in the affordability of cigarettes) per capita cigarette consumption is likely to decrease by 5.3%. This result is consistent with the many studies that
investigate the demand for cigarettes, namely that a given increase in the real price (which reduces the affordability of the product) reduces the quantity of cigarettes demanded, but by a somewhat smaller percentage. However, the elegance of this conclusion lies in the fact that it is based on a different research methodology (that is, using the concept of cigarette affordability, rather than price) and using different type of data (that is, panel data, rather than time series data). The present study thus reconfirms the well researched conclusion that a tax induced increase in the real price of cigarettes is a very effective method of reducing cigarette consumption.

The results of this study are limited by the complexities of working with cross country data. As such we were limited to using GDP as a measure of income and of the average standard of living (the limitations of which are well known), rather than actual individual income levels. Furthermore we were limited to using the price of a specific price category of cigarettes in each country, rather than the average price. The latter approach is likely to provide more representative trends.

**Developed/developing country differences in tobacco price trends are not clear cut**

In the tobacco control literature it is customary to distinguish between high income economies and low and middle income developing economies. There are good reasons for doing this. Firstly, the burden of disease and death attributable to tobacco is rapidly shifting from high income countries to low and middle income countries. Secondly, most high income countries have imposed strong tobacco control policies, while many low and middle income countries have not, with the result that cigarette companies are shifting their marketing focus to the developing world. Thirdly, tobacco consumption has been decreasing in high income countries, while it has been rising, and is expected to rise further, in low and middle income countries.

However, if one considers trends in cigarette prices, and specifically cigarette affordability, there is no obvious distinction between high income countries and low and middle income countries. There is only slight evidence that cigarettes have, on average, become less affordable in high income countries, and more affordable in low and middle income countries; of the 70 countries investigated in this study, cigarettes have become less affordable in 61% (17/28) of high income countries and in 43% (18/42) of low and middle income countries.

There are too many exceptions in both high income and low and middle income countries to categorically state that cigarettes have become less affordable in high income countries and more affordable in low and middle income countries.

But why did cigarette consumption decrease in the high income countries, and not in the low and middle income countries? If changes in cigarette affordability do not explain the relative change in cigarette consumption, it follows that non-price factors must have played a stronger role in reducing cigarette consumption in high income countries vis-à-vis low and middle income countries. A large proportion of high income countries have adopted comprehensive tobacco control strategies, consisting of advertising and sponsorship restrictions, health warnings, restrictions on smoking in public places, and restrictions on nicotine and tar content. These interventions, together with increasing excise taxes, form a powerful “package deal” to reduce smoking. This anti-tobacco “package deal” has turned societal norms against smoking in many high income countries, and, as a result, cigarette consumption has fallen.

On the other hand, cigarette smoking is often regarded as socially acceptable and even laudable in many low and middle income countries. The combination of weak or non-existent tobacco control legislation and the active marketing activities of tobacco companies have increased cigarette consumption, despite the fact that cigarettes are relatively expensive and less affordable in most low and middle income countries. Also, given that per capita consumption of cigarettes in many low and middle income countries is still low compared to high income countries, the growth potential has been recognised by the multinational tobacco industry. In many low and middle income countries, the tobacco industry has been very successful in exploiting the market.

**Conclusion**

Despite the fact that cigarettes are taxed at much lower rates and are much cheaper in absolute terms, this paper has shown clearly that cigarettes are much less affordable in low and middle income countries, compared to high income countries. In countries with limited resources, the opportunity cost of tobacco consumption on households is particularly pronounced. Tobacco control advocates in developing countries should bring this to their governments’ attention. This was done in Bangladesh with very good tobacco control consequences.

Cigarettes have become more affordable in more than half the low and middle income countries analysed in this paper. As a first step in an effective tobacco control strategy, governments should impose sufficient excise tax increases to ensure that cigarettes are not becoming more affordable. Secondly, governments can create a social milieu where smoking is no longer perceived as socially desirable. The best way to do this is through legislation banning tobacco advertising and sponsorship, and restricting smoking in public areas.

The tide against tobacco has turned in most developed countries. Some low and middle income countries, such as South Africa, Thailand and Poland, have achieved much success by implementing strong tobacco control measures. Effective tobacco control is not the monopoly of high income countries; through comprehensive and watertight strategies, it is within the reach of low and middle income countries as well.

**ACKNOWLEDGEMENTS**

We thank Angela McLean and the Economist Intelligence Unit, London, for providing the price data.

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**What this paper adds**

It is generally accepted that increases in cigarette prices is an extremely effective tool for tobacco control. If the price increases, cigarettes become less affordable. Recently a number of papers in Tobacco Control have explicitly investigated the affordability of cigarettes, focusing primarily on high income countries.

This paper considers a much larger sample of countries, and places a much stronger focus on developing countries. Also, this paper considers the relation between cigarette affordability and cigarette consumption, and estimates the “affordability elasticity of demand”, based on cross sectional data.
REFERENCES

The Lighter Side

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